

## **LEGAL UPDATE**

# VIETNAMESE GOVERNMENT ORGANIZATIONAL RESTRUCTURING: CENTRAL AND LOCAL STREAMLINING BEFORE AND AFTER THE 2025 REFORM

#### 1. Introduction

In December 2024, the Vietnamese government issued Plan No. 141/KH-BCĐTKNQ18 ("Plan 141") and related reports aimed at restructuring and streamlining its organizational apparatus. Key points include:

#### 1.1. Objective

Create a more streamlining and effective governmental structure.<sup>1</sup>

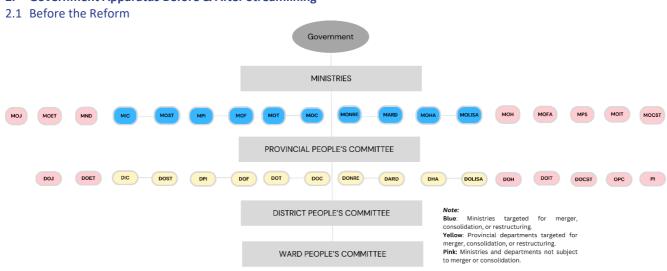
#### 1.2. Approach

- Organize multi-sector ministries to handle diverse tasks while assigning specific lead agencies to take charge of these tasks.
- Reduce internal units within ministries and ministeriallevel agencies by 15-20%, phasing out the general department model.<sup>2</sup>

#### 1.3. Legal basis

- At the governmental level: Plan 141 dated 6 December 2024 and Report No. 219/BC-BNV dated 11 January 2025 on Supplementing and Finalizing the Plan for Restructuring and Streamlining the Government's Organizational Apparatus issued on 11 Jan 2025 by Ministry of Home Affairs.
- At the provincial level: Official Dispatch No. 24/CV-BCDTKNQ18 dated 18 December 2024 regarding Directions and Suggestions on Arranging and Organizing Specialized Agencies under Provincial and District People's Committees and Official Dispatch No. 05/CV-BCDTKNQ18 dated 12 January 2025 regarding Supplementation and Finalization of the Plan for Arranging and Organizing Specialized Agencies under Provincial and District People's Committees.

## 2. Government Apparatus Before & After Streamlining



Graphic 1: Government Ministries and Provincial Departments Before Restructuring

<sup>2</sup> "Government Policy Planning for Streamlining and Organizing the Administrative Apparatus of the Government." *Government Policy* 

Development Portal. Accessed in February 2025.

https://xaydungchinhsach.chinhphu.vn/ke-hoach-dinh-huong-sap-xeptinh-gon-to-chuc-bo-may-cua-chinh-phu-119241207085647441.htm.

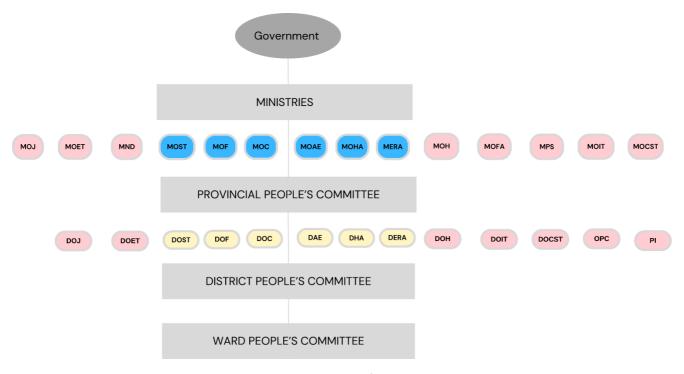
<sup>&</sup>lt;sup>1</sup> Section I.1 of Plan 141.



Abbreviation	Full Name / Explanation	
Ministries		
MND	Ministry of National Defence	
MPS	Ministry of Public Security	
MOFA	Ministry of Foreign Affairs	
MOJ	Ministry of Justice	
MOF	Ministry of Finance	
MOIT	Ministry of Industry and Trade	
MOLISA	Ministry of Labour, War invalids and Social Affairs	
MOT	Ministry of Transport	
MOC	Ministry of Construction	
MIC	Ministry of Information and Communications	
MOET	Ministry of Education and Training	
MARD	Ministry of Agriculture and Rural Development	
MPI	Ministry of Planning and Investment	
МОНА	Ministry of Home Affairs	
МОН	Ministry of Health	
MOST	Ministry of Science and Technology	
MOCST	Ministry of Culture, Sports and Tourism	
MONRE	Ministry of Natural Resources and Environment	
Departments		
DOJ	Department of Justice	
DOET	Department of Education and Training	
DIC	Department of Information and Communications	
DOST	Department of Science and Technology	
DPI	Department of Planning and Investment	
DOF	Department of Finance	
DOT	Department of Transport	
DOC	Department of Construction	
DONRE	Department of Natural Resources and Environment	
DARD	Department of Agriculture and Rural Development	
DHA	Department of Home Affairs	
DOLISA	Department of Labor, Invalids, and Social Affairs	
DOH	Department of Health	
DOIT	Department of Industry and Trade	
DOCST	Department of Culture, Sports, and Tourism	
ОРС	Office of the Provincial Committee	
PI	Provincial Inspectorate	



#### 2.2 After the Reform



**Graphic 2: Government Ministries and Provincial Departments After Restructuring** 

## 2.2.1 Responsibilities of Ministries and Agencies after Restructuring

No	Merged Ministries	New Ministry Name	Responsibilities After Consolidation	Notes
1.	Ministry of Planning and Investment AND Ministry of Finance	Ministry of Finance (MOF) <sup>3</sup>	<ul> <li>Manages state finances, budgeting, and economic development.</li> <li>Takes over management of 18 state-owned enterprises previously under the Commission for the Management of State Capital at Enterprises (CMSC). The CMSC will be dissolved, with its functions transferred to this ministry.</li> <li>Oversees Vietnam Social Security as an independent agency within the ministry.</li> </ul>	N/A
2.	Ministry of Transport AND Ministry of Construction	Ministry of Construction ( <b>MOC</b> ) <sup>4</sup>	Oversees state management functions previously handled by both ministries.	N/A

<sup>&</sup>lt;sup>3</sup> Item I.1 of Report 219/BC-BNV

<sup>&</sup>lt;sup>4</sup> Item I.3 of Report 219/BC-BNV



3.	Ministry of Natural Resources and Environment AND Ministry of Agriculture and Rural Development	Ministry of Agriculture and Environment (MOAE) <sup>5</sup>	<ul> <li>Oversees agriculture, forestry, fisheries, rural development, natural resources, and environmental protection.</li> <li>Takes over the State management poverty reduction from the Ministry of Labor, War Invalids and Social Affairs (MOLISA).</li> </ul>	N/A
4.	Ministry of Information and Communications AND Ministry of Science and Technology	Ministry of Science and Technology (MOST) <sup>6</sup>	Oversees state management functions previously handled by both ministries.	N/A
5.	Ministry of Labor, War Invalids, and Social Affairs AND Ministry of Home Affairs	Ministry of Home Affairs <b>(MOHA)</b> <sup>7</sup>	<ul> <li>Performs the current functions and tasks of the Ministry of Home Affairs.</li> <li>Manages labor, wages, employment, meritorious people, occupational safety and hygiene, social insurance, and gender equality of the MOLISA.</li> <li>Transfers the State management on vocational education to Ministry of Education and Training (MOET).</li> </ul>	N/A
6.	N/A	Ministry of Ethnic and Religious Affairs (MERA) <sup>8</sup>	MERA will be established on the foundation of the current Committee for Ethnic Minority Affairs ( <b>CEMA</b> ), which also takes over the state management tasks related to religious affairs.	Take over these responsibilities from MOHA.
Trans	sfer of Responsibilities			
No	Current Responsible Agency	Function/Task Transferred	New Responsible Agency	Notes
1.	Ministry of Transport ( <b>MOT</b> )	Testing and granting of road motor vehicle driving licenses <sup>9</sup>	Ministry of Public Security (MPS)	N/A

<sup>&</sup>lt;sup>6</sup> Item I.4 of Report 219/BC-BNV

<sup>&</sup>lt;sup>7</sup> Item I.2 of Report 219/BC-BNV

<sup>&</sup>lt;sup>8</sup> Item I.6 of Report 219/BC-BNV

<sup>&</sup>lt;sup>9</sup> Item II.2.(2.1).(c) of Report 219/BC-BNV



2.	Ministry of Information and Communications (MIC)	State management of press and publishing 10	Ministry of Culture, Sports, and Tourism (MOCST)	N/A
3.	Department of Justice ( <b>DOJ</b> )	Management of criminal records and public services for issuing criminal records <sup>11</sup>	Ministry of Public Security (MPS)	N/A

## 2.2.2 Implementation Process and Timeline

Step	Description	Deadline
Submission of Restructuring Proposals <sup>12</sup>	Ministries, ministerial-level agencies, and government agencies to complete restructuring proposals, including draft decrees, and send them to the Ministry of Home Affairs.	Before 15 January 2025
Submission of draft decrees on organizational restructuring in relation to 6 Agencies <sup>13</sup>	<ul> <li>Agencies: Government Office, Vietnam Television, Vietnam News Agency, Voice of Vietnam, Vietnam Academy of Social Sciences, Vietnam Academy of Science and Technology.</li> <li>Submit draft decrees on functions, tasks, and structures directly to the Government or the governing ministries.</li> </ul>	Before 20 January 2025
Central Executive Committee Meeting <sup>14</sup>	The Central Executive Committee shall hold a discussion upon the request from the Ministry of National Defence to implement the Restructuring Proposals.	23-24 January 2025
National Assembly Meeting <sup>15</sup>	The National Assembly Meeting Session is expected to discuss and approve various legislative matters regarding the Restructuring Proposals from the National Assembly.	12-17 February 2025
Submission of draft decrees on organizational restructuring in relation to 14 Ministries and Branches <sup>16</sup>	14 Ministries and Branches include: Ministry of Finance (after merger); Ministry of Construction (after merger), Ministry of Agriculture and Environment; Ministry of Science and Technology (after merger); Ministry of Home Affairs (after merger); Ministry of Ethnic Minorities and Religions; Ministry of Industry and Trade; Ministry of Justice; Ministry of Culture, Sports and	After 24 January 2025

<sup>&</sup>lt;sup>10</sup> Item II.1.(1.1) of Report 219/BC-BNV

<sup>&</sup>lt;sup>11</sup> Item II.2.(2.1).(b) of Report 219/BC-BNV

<sup>12</sup> Item IV.1 of Report 219/BC-BNV

<sup>&</sup>lt;sup>13</sup> Item IV.2 of Report 219/BC-BNV

<sup>&</sup>lt;sup>14</sup> Item IV of Report 219/BC-BNV

<sup>15</sup> Item IV.3 of Report 219/BC-BNV

<sup>&</sup>lt;sup>16</sup> Item IV.3 of Report 219/BC-BNV



	Tourism; Ministry of Foreign Affairs; Ministry of Education and Training; Ministry of Health; State Bank of Vietnam; Government Inspectorate.	
Issuance of decrees on organizational restructuring in relation to 14 Ministries and Branches <sup>17</sup>	14 Ministries and Branches include: Ministry of Finance (after merger); Ministry of Construction (after merger), Ministry of Agriculture and Environment; Ministry of Science and Technology (after merger),; Ministry of Home Affairs (after merger); Ministry of Ethnic Minorities and Religions; Ministry of Industry and Trade; Ministry of Justice; Ministry of Culture, Sports and Tourism; Ministry of Foreign Affairs; Ministry of Education and Training; Ministry of Health; State Bank of Vietnam; Government Inspectorate.	After 17 February 2025
Issuance of decrees on organizational restructuring in relation to Ministry of Public Security and Ministry of National Defense <sup>18</sup>	Implementation as per specific directions from the Politburo.	As per Politburo's decision
Ministry of Finance - Legal amendments <sup>19</sup>	Finalize amendments to the Law on Management and Use of State Capital Invested in Production and Business at Enterprises for the National Assembly to discuss and pass.	12-17 February 2025

## 2.2.3 Responsibilities of Departments at the Provincial Level after the Restructuring

No	Merged Departments	New Departments Name	Responsibilities After Consolidation	Notes
1.	Department of Planning and Investment AND Ministry of Finance <sup>20</sup>	Department of Finance ( <b>DOF</b> ) <sup>21</sup>	Performs the original functions and tasks of both departments.	N/A
2.	Department of Transport AND	Department of Construction (DOC) <sup>23</sup>	Performs the original functions and tasks of both departments.	N/A

<sup>&</sup>lt;sup>17</sup> Item IV.3 of Report 219/BC-BNV

<sup>&</sup>lt;sup>18</sup> Item IV.4 of Report 219/BC-BNV

<sup>&</sup>lt;sup>19</sup> Item IV.5 of Report 219/BC-BNV

<sup>&</sup>lt;sup>20</sup> Item II.(1.2).(1) of Official Dispatch No. 24/CV-BCDTKNQ18

 $<sup>^{21}</sup>$  Item I.1.(1.1) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>23</sup> Item I.1.(1.3) of Official Dispatch No. 05/CV-BCĐTKNQ18



	Department of Construction <sup>22</sup>			
3.	Department of Natural Resources and Environment AND Department of Agriculture and Rural Development <sup>24</sup>	Department of Agriculture and Environment ( <b>DAE</b> ) <sup>25</sup>	Performs the original functions and tasks of both departments.	N/A
4.	Department of Information and Communications AND Department of Science and Technology <sup>26</sup>	Department of Science and Technology ( <b>DOST</b> ) <sup>27</sup>	Performs the original functions and tasks of both departments.	N/A
5.	Department of Labor, War Invalids and Social Affairs AND Department of Home Affairs <sup>28</sup>	Department of Home Affairs (DHA) <sup>29</sup>	Manage and advise on home affairs and manages labor, wages, employment, meritorious people, occupational safety and hygiene, social insurance, and gender equality.	Combines governance and labor management under one unified department
6.	N/A	Department of Ethnic and Religious Affairs ( <b>DERA</b> ) <sup>30</sup>	Manages state functions for ethnic and religious affairs which are transferred from the Department of Home Affairs.	N/A
Trans	fer of Responsibilities			
No	Current Responsible Agency	Function/Task Transferred	New Responsible Agency	Notes
1.	Ministry of Industry and Trade	The Department of Market Management under the Ministry of Industry and Trade will be reorganized into the Branch of Market Management under the	Department of Industry and Trade	N/A

 $<sup>^{22}</sup>$  Item II.(1.2).(2) of Official Dispatch No. 24/CV-BCDTKNQ18  $\,$ 

<sup>&</sup>lt;sup>24</sup> Item II.(1.2).(3) of Official Dispatch No. 24/CV-BCDTKNQ18 <sup>25</sup> Item I.1.(1.7) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>26</sup> Item II.(1.2).(4) of Official Dispatch No. 24/CV-BCDTKNQ18

<sup>&</sup>lt;sup>27</sup> Item I.1.(1.4) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>28</sup> Item II.(1.2).(5) of Official Dispatch No. 24/CV-BCDTKNQ18

<sup>&</sup>lt;sup>29</sup> Item I.1.(1.2) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>30</sup> Item I.1.(1.6) of Official Dispatch No. 05/CV-BCDTKNQ18



		Department of Industry and Trade <sup>31</sup>		
2.	Department of Information and Communications	State management of press and publishing <sup>32</sup>	Department of Culture, Sports and Tourism	N/A
	Department of Labor, War Invalids and Social Affairs	State management of poverty reduction <sup>33</sup>	Department of Agriculture and Environment	At the district level, state management of poverty reduction would be transferred to the Department of Agriculture and Environment or Natural Resources.
		State management of social protection, children, and prevention of social evils <sup>34</sup>	Department of Health	Excludes drug addiction treatment, which is transferred to the provincial Public Security Department.
3.	Department of Justice	State management of criminal records and public services for issuing criminal records <sup>35</sup>	Public Security of the province/centrally run cities	N/A
4.	Department of Transport	Testing and issuing road motor vehicle driving licenses <sup>36</sup>	Public Security of the province/centrally-run cities	N/A

#### 3. Changes in the In-Charge Governing Authorities for Common Licensing Work

License/Approval/Consent			Current Responsible Authority	New Responsible Authority
Investment (IRC)	Registration	Certificate	Department of Planning and Investment ( <b>DPI</b> ) <sup>37</sup>	Department of Finance ( <b>DOF</b> ) <sup>38</sup>

<sup>&</sup>lt;sup>31</sup> Item II.(1.3).(3) of Official Dispatch No. 24/CV-BCDTKNQ18

<sup>&</sup>lt;sup>32</sup> Item II.1 of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>33</sup> Item II.2 of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>34</sup> Item II.3 of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>35</sup> Item II.5 of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>36</sup> Item II.6 of Official Dispatch No. 05/CV-BCDTKNQ18

 $<sup>^{\</sup>rm 37}$  Article 39 of Investment Law 2020 and Article 34 of Decree 31/2021

<sup>&</sup>lt;sup>38</sup> Item I.1.(1.1) of Official Dispatch No. 05/CV-BCDTKNQ18



Enterprise Registration Certificate (ERC)	DPI <sup>39</sup>	DOF <sup>40</sup>
Labor Internal Regulations	DOLISA <sup>41</sup>	DHA <sup>42</sup>
Retail License	DOIT <sup>43</sup>	DOIT (unchanged) <sup>44</sup>

The effective date of the proposed changes to the organizational apparatus has not yet been specified, as the restructuring plan is still underway. Currently, no official regulations or legal documents have been issued by competent authorities to formalize the restructuring or reorganization. It is anticipated that the National Assembly Meeting, scheduled for **12-17 February 2025**, will provide comments and feedback to guide the finalization of this process.<sup>45</sup>

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<sup>&</sup>lt;sup>39</sup> Article 14, Decree 01/2021

<sup>&</sup>lt;sup>40</sup> Item I.1.(1.1) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>41</sup> Article 119 of Labour Code 2019

<sup>&</sup>lt;sup>42</sup> Item I.1.(1.2) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>43</sup> Article 8 of Decree 09/2018/ND-CP

<sup>44</sup> Item I.1.(1.7) of Official Dispatch No. 05/CV-BCDTKNQ18

<sup>&</sup>lt;sup>45</sup> Please refer: <a href="https://vietnamnews.vn/politics-laws/1690553/internal-restructuring-plans-to-be-completed-for-review-within-january.html">https://vietnamnews.vn/politics-laws/1690553/internal-restructuring-plans-to-be-completed-for-review-within-january.html</a>